

# **Licensing Act Sub-Committee**

# Agenda

## Date: Tuesday, 31st October, 2017 Time: 10.00 am

#### Venue: West Committee Room - Municipal Buildings, Earle Street, Crewe, CW1 2BJ

The agenda is divided into 2 parts. Part 1 is taken in the presence of the public and press. Part 2 items will be considered in the absence of the public and press for the reasons indicated on the agenda and at the foot of each report.

It should be noted that Part 1 items of Cheshire East Council decision making and Overview and Scrutiny meetings are audio recorded and the recordings will be uploaded to the Council's website.

#### PART 1 – MATTERS TO BE CONSIDERED WITH THE PUBLIC AND PRESS PRESENT

#### 1. Appointment of Chairman

To appoint a Chairman for the meeting.

#### 2. **Declarations of Interest**

To provide an opportunity for Members and Officers to declare any disclosable pecuniary and non-pecuniary interests in any item on the agenda and for Members to declare if they have pre-determined any item on the agenda.

#### 3. **Temporary Event Notice: Haslington Hall, Holmshaw Lane, Haslington CW1 5TJ** (Pages 7 - 20)

To consider a temporary event notice which has been served in respect of Haslington Hall, Holmshaw Lane, Haslington CW1 5TJ and the objection notice which has been received in respect of this temporary event notice.

#### THERE ARE NO PART 2 ITEMS

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#### CHESHIRE EAST COUNCIL

#### **Procedure for Hearings – Licensing Act 2003**

#### The Licensing Committee

The full Licensing Committee consists of fifteen elected Members of the Council. From this full Committee will be drawn sub-committees of three members to deal with licensing functions under the Licensing Act 2003. The Chairman and Vice Chairman of the Licensing Committee shall have the discretion to refer a matter up to a hearing of the full Licensing Committee.

#### Officers at Hearings

- The Committee Officer introduces all parties and records the proceedings
- **The Legal Adviser** provides independent advice to the Members on legal matters and procedure.
- **The Licensing Officer** will introduce the matter and outline the application; the officer will also answer any questions Members may have.

#### PROCEDURE

NOTE:	If the Sub-Committee has not already elected a Chairman, that will be the
	first item of business.

1	Chairman	<ul> <li>The Chairman will:</li> <li>(i) call the matter to be considered</li> <li>(ii) call for any declarations of interest</li> <li>(iii) ask all parties to introduce themselves</li> <li>(iv) summarise the procedure to be followed at the hearing</li> <li>(v) will consider any request made by a party for another person to appear at the hearing</li> <li>(v) will advise the parties of any maximum period of time in</li> </ul>
		which it has to present its case (if a maximum is imposed this shall be equal for all parties)
2	Licensing Officer	Will introduce and summarise the application, highlighting areas of contention or dispute.
3	Committee Members	May ask questions of the Licensing Officer
4	Applicant	Will present his/her case, calling witnesses, as appropriate. (If necessary, applicant will produce any notices required by law. Legal Adviser will draw attention to this if required.)

5	Responsible Authorities (who have made	Each in turn may ask <u>questions</u> of the applicant, by way of clarification.
	representations)	
6	Other Persons (who have made representations)	To be invited to ask <u>questions</u> of the applicant, by way of clarification. It is normal practice for a spokesperson only to speak on behalf of a group of residents.
7	Committee Members	Each in turn may ask <u>questions</u> of the applicant.
8	Applicant	May make a <u>statement</u> or ask his witnesses to clarify any matters which he feels are unclear, or may have been misunderstood.
9	Responsible Authorities	Will make their representations.
10	Applicant	Or his representative or witnesses to ask <u>questions</u> of Responsible Authorities represented at the meeting, by way of clarification.
11	Other Persons	May ask <u>questions</u> of the Responsible Authorities represented at the meeting, by way of clarification.
	(who have made representations)	(Note: This is not the point at which they should be stating their objections.)
12	Committee Members	May ask <u>questions</u> of the Responsible Authorities represented at the meeting
13	Other Persons (who have made representations)	Those who have objected to the application will be invited <u>to</u> <u>make observations on the application</u> and present the bases of their objections.
15	Applicant	Or his representative or witnesses may ask <u>questions</u> of the other persons, by way of clarification.
16	Committee Members	May ask <u>questions</u> of the other persons.
17	Chairman	To invite both <b>Responsible Authorities</b> and <b>Other Persons</b> to make their closing addresses.
18	Applicant	Or his representative will briefly summarise the application and comment on the observations and any suggested

		conditions.
19	Committee	<u>Will retire</u> to consider the application. The Committee may request the Legal Advisor to advise on legal issues.
announced by writing to the a		Will return to give its decision, with reasons, which will be announced by the Chairman and subsequently confirmed in writing to the applicant and to all the parties that made representations.
		In cases where a decision cannot be given at the end of the hearing, parties will be advised of the decision within five working days.

#### <u>Notes</u>

- 1. The hearing shall normally be held in public. There may be occasions on which the Committee find it necessary to exclude members of the press and public; any such decision will be taken on the basis that the public interest in doing so outweighs the public interest in the hearing, or that part of the hearing taking place in public.
- 2. The Chairman may require any person behaving in a disruptive manner to leave the hearing and may (a) refuse to permit that person to return, or (b) permit him/her to return only on such conditions as the authority may specify, but any such person may submit in writing any information which they would have been entitled to provide orally if they had not been required to leave.
- Prior to the hearing each party shall have given notification and served documentation (eg statements of witnesses or reports of experts) as required. Late representations and evidence will only be considered with the agreement of all parties.
- 4. Anyone entitled to be heard may be represented by any person, whether or not that person is legally qualified.
- 5. Hearsay will be permitted but the Sub-Committee will be reminded to give it appropriate weight.
- 6. Due note shall be taken of the provisions of the Hearings Regulations 2005.
- 7. The Chair may, in the interests of expediency or convenience of the parties, vary the procedure from time to time, provided notice is given to the parties and the rules of natural justice are observed.

#### Summary of Procedure

- 1. Chairman appointed (if this has not been done previously).
- 2. Chairman to call for declarations of interest and request that all parties introduce themselves.
- 3. Chairman summarises the procedure for the hearing
- 4. The Licensing Officer summarises the application
- 5. Applicant to present his/her case.
- 6. Applicant to be questioned by all parties (to clarify points only) following which, he/she can clarify any other matters which he/she feels may have been misunderstood when the application was presented.
- 7. Applicant to be questioned by the Committee.
- 8. Responsible Authorities to make their representations following which they can be questioned by all parties by way of clarification.
- 9. Other Persons will be invited to present the bases of their objections, following which they can be questioned by all parties by way of clarification.
- 10. The applicant will be invited to sum up his/her case
- 11. Committee/Sub-Committee withdraws to make its decision
- 12. Committee/Sub-Committee returns to announce its decision to all present.

## CHESHIRE EAST COUNCIL

### **REPORT TO: LICENSING ACT SUB-COMMITTEE**

Date of Meeting:	Tuesday 31 <sup>st</sup> October 2017
Report of:	Jennifer Knight, Licensing Officer
Subject/Title:	Determination of a Temporary Event where an objection notice has been received

#### 1.0 Report Summary

1.1 The report provides details of a Temporary Event Notice submitted by Christopher Robinson which has been served in respect of:

Haslington Hall – Marquee Holmshaw Lane Haslington CW1 5TJ

- 1.2 The notice requests authorisation for the following licensable activities to take place between 19.00 hours on 18<sup>th</sup> November 2017 and 02.00 hours on 19<sup>th</sup> November 2017
  - I. The sale by retail of alcohol (for consumption on the premises)
  - ii. The provision of regulated entertainment
  - iii. Late night refreshment
- 1.3 A maximum of 400 people can attend the event

#### 2.0 Recommendations

- 2.1 The Licensing Act Sub-Committee is requested to consider the temporary event notice served, the objection received and determine weather to give a Counter Notice under section 105 of the Licensing Act 2003. A Counter notice will render any licensable activities provided unlawful.
- 2.2 Acting in the capacity of Licensing Authority, Members must seek to promote the Licensing Objectives, and where Members consider matters have engaged one or more of the objectives, they may exercise their discretion. The licensing objectives are:
  - (a) The prevention of crime and disorder
  - (b) Public safety
  - (c) The prevention of public nuisance
  - (d) The protection of children from harm
- 2.3 Members of the Licensing Sub-Committee are reminded that they may not exercise discretion in any case, merely because it considers it desirable to do so. Careful consideration should be given to the notice and objection.

- 2.4 The Sub-Committee in respect of this application must have regard to the Guidance issued under Section 182 of the Licensing Act 2003 and the Council's Statement of Licensing Policy.
- 2.5 Finally, Members are also reminded that in determining the temporary event notice in accordance with the Licensing Act 2003, Members must also have regard to:
  - The rules of natural justice
  - The provisions of the Human Rights Act 1998

#### 3.0 Reasons for Recommendations

3.1 The Licensing Act Sub-Committee has the power to determine this application in accordance with the provisions of the Licensing Act 2003 and the Council's Constitution.

#### 4.0 Wards Affected

4.1 Haslington

#### 5.0 Local Ward Members

Councillor John Hammond Councillor David Marren

#### 6.0 Policy Implications

- 6.1 The Licensing Authority has adopted a Statement of Licensing Policy in accordance with section 5 of the Licensing Act 2003.
- 6.2 The Licensing Authority must also have due regard to the guidance issued under section 182 of the Licensing Act 2003.
- 6.3 Members should provide reason(s) for any decision taken and should set out the reasoning where they determine to depart in any way from the Policy or Guidance.

#### 7.0 Financial Implications

7.1 Not applicable.

#### 8.0 Legal Implications

8.1 Section 104 of the Licensing Act 2003 provides that where a 'relevant person' (i.e. the Chief Officer of Police or the Environmental Health Service) are satisfied that allowing a premises to be used in accordance with a temporary event notice would undermine a licensing objective, that 'relevant person' is required to give a notice ("an objection notice") stating the reasons for being so satisfied.

- 8.2 Where a licensing authority receives an objection notice it is required, by section 105(2) of the Licensing Act 2003 to:
  a) hold a hearing to consider the objection notice, unless the premises user, the relevant person who gave the notice and the licensing authority agree that a hearing is unnecessary; and
  b) having regard to the objection notice, give the premises user a counter notice if it considers it appropriate for the promotion of a licensing objective to do so.
- 8.3 In circumstances where an objection notice has been given (and not withdrawn) and the licensing authority has determined not to give a counter notice under section 105, the authority may impose one or more conditions on the standard temporary event notice if (a) the authority considers it appropriate for the promotion of the licensing objectives to do so; (b) if the conditions are already imposed on the premises licence that has effect in respect of the premises; and (c) the conditions would not be inconsistent with the carrying out of the licensable activities under the temporary event notice.

#### 9.0 Risk Management

9.1 The Licensing Sub-Committee will hear representations made on behalf of both the premises user and the 'relevant person' who has submitted the objection notice and will make a decision on the basis of the evidence presented to it. Section 181 and Schedule 5 (part 3) of the Licensing Act 2003 make provision for appeal to the Magistrates' Court of any decision made by the Licensing Authority.

#### **10.0 Background and Options**

- 10.1 On 20<sup>th</sup> October 2017 the Licensing Authority received a Temporary Event Notice in respect of an event to be held at Haslington Hall. A copy of the notice is attached at appendix 1. A summary of the licensable activities is provided in paragraphs 1.2 and 1.3 (above).
- 10.2 A plan showing the location of the premises is attached at appendix 2.
- 10.3 Cheshire Constabulary has submitted an objection notice in respect of this temporary event notice. A copy of the objection notice is attached as Appendix 3.
- 10.4 Environmental Health has not submitted an objection notice in respect of this temporary event notice.

#### 11.0 Access to Information

The background papers relating to this report can be inspected by contacting the report writer:

Name: Miss Jennifer Knight Designation: Senior Licensing Officer Tel No: 01270 686337 Email: Jennifer.knight@cheshireeast.gov.uk

#### **APPENDICES**

Appendix 1 – Temporary Event Notice Appendix 2 – Map of Premises

Appendix 3 – Cheshire Constabulary Objection



#### **Temporary Event Notice**

Before completing this notice, please read the guidance notes at the end of the notice. If you are completing this notice by hand, please write legibly in block capitals. In all cases, ensure that your answers are inside the boxes and written in black ink or typed. Use additional sheets if necessary. You should keep a copy of the completed notice for your records. You must send at least one copy of this notice to the licensing authority and additional copies must be sent to the chief officer of police and the local authority exercising environmental health functions for the area in which the premises are situated. The licensing authority will give to you written acknowledgement of the receipt of the notice.

I, the proposed premises user, hereby give notice under section 100 of the Licensing Act 2003 of my proposal to carry on a temporary activity at the premises described below.

1. The persona	I details of	premises user (P	case read note 1	1	
1. Your name	1				
Title	Mr. N	Ars 🗌 Miss 🗌 N	Is Other (ple	ase state)	
Surname		N SCA			
Forenames	CU	RISTORIAN			
2. Previous nam	ics (Please	enter details of a	ny previous nam	les or maiden nor	ues, if applicable.
r icase continue	on a sepai	tate sheet if neces	sary)	ioo or mateen nat	nes, it applicable.
Title	Mr N	Irs Miss M	s Other (plea	(se state)	
Surname			(int) (J		
Forenames					
3. Your date of		)	Day	Month	Year
4. Your place of	fbirth				
5. National Insu					
6. Your current	address (W	le will use this ad	dress to correspo	ond with you unle	ss you complete
the separate con	respondence	e box below)	1	2.11.12.1	ing i on combrete
Post town			Postcode		
7. Other contact	details				
Telephone numb		1			
Daytime	10				
Evening (optiona	Ð	L			
Mobile (optional					
ax number (opti					
E-Mail address					
if available)					فيرا المرجر بك
	tress for ca	Dirrespondence (If	Vou complete th	a dataila halam	and the same all the
ddress to corresp	ond with	vou}	You comprete th	ie details below, i	we will use this

Postcode Post town 9. Alternative contact details (if applicable) Telephone numbers: Daytime Evening (optional) Mobile (optional) Fax number (optional) E-Mail address (if available) 2. The premises Please give the address of the premises where you intend to carry on the licensable activities or, if it has no address, give a detailed description (including the Ordnance Survey references) (Please read note 2) HASLINGTON MALL HOLMSHAW LANG HASLINGTON CWISST Does a premises licence or club premises certificate have effect in relation to the premises (or any part of the premises)? If so, please enter the licence or certificate number below. Premises licence number Club premises certificate number If you intend to use only part of the premises at this address or intend to restrict the area to which this notice applies, please give a description and details below. (Please read note 3) RESTRICT TO MARQUER Please describe the nature of the premises below. (Please read note 4) MARQUES Please describe the nature of the event below. (Please read note 5) CHARITY BOXING EVENT

Please state the licensable activities that you intend to carry on at the premises licensable activities you intend to carry on). (Please read note 6)	(please tick i	all
The sale by retail of alcohol	R	
The supply of alcohol by or on behalf of a club to, or to the order of, a member club	of the	
The provision of regulated entertainment		
The provision of late night refreshment	0	٤
Are you giving a late temporary event notice? (Please read note 7)		
Please state the dates on which you intend to use these premises for licensable activities. (Please read note 8)	18-	11-17
Please state the times during the event period that you propose to carry on licens (please give times in 24 hour clock). (Please read note 9)	sable activiti	es
Please state the times during the event period that you propose to carry on licens (please give times in 24 hour clock). (Please read note 9) 19-300 - 02.4 Ave	sable activiti	es
please give times in 24 hour clock). (Please read note 9) 19 - 30 - 02. Area Please state the maximum number of people at any one time that you intend to a present at the premises during the times when you intend to carry on licensable a neluding any staff, organisers or performers. (Please read note 10)	llow to be	es I <sub>1</sub> Q
please give times in 24 hour clock). (Please read note 9) 19-00 - 02. Ave. Please state the maximum number of people at any one time that you intend to a present at the premises during the times when you intend to carry on licensable a neluding any staff, organisers or performers. (Please read note 10) if the licensable activities will include the supply of alcohol, please state whether the supplies will be for consumption on or off the premises, or both	llow to be	
please give times in 24 hour clock). (Please read note 9) 19-00 - 02. AVA Please state the maximum number of people at any one time that you intend to a present at the premises during the times when you intend to carry on licensable a neluding any staff, organisers or performers. (Please read note 10) if the licensable activities will include the supply of alcohol, please state whether the supplies will be for consumption on or off the premises, or both please tick as appropriate). (Please read note 11)	llow to be activities, On the premises	40

Please state if the licensable activities will include the provision of relevant entertainment. If so, please state the times during the event period that you propose to provide relevant entertainment. (please read note 12)  $P_{SETWEEN} = 7.30 - 10.30$ 

4. Personal licence holders (Pleas	e read note 13)	
Do you currently hold a valid pers (Please tick)	Yes No	
If "Yes" please provide the details	of your personal licence below.	
Issuing licensing authority		
Licence number Date of issue Date of expiry Any further relevant details		

5. Previous temporary event notices you have given (Please read note 14 and tick thapply to you)		
Have you previously given a temporary event notice in respect of any premises for events falling in the same calendar year as the event for which you are now giving this temporary event notice?	Yes	No
If answering yes, please state the number of temporary event notices (including the number of late temporary event notices, if any) you have given for events in that same calendar year		
Have you already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice?	Yes	No

6. Associates and business colleagues (Please read note 15 and tick the boxes that ap	ply to yo	ou)
Has any associate of yours given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?	Yes	No
If answering yes, please state the total number of temporary event notices (including the number of late temporary event notices, if any) your associate(s) have given for events in the same calendar year.		
Has any associate of yours already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice?	Yes	No
Has any person with whom you are in business carrying on licensable activities given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?	Yes	N₀ ⊡
If answering yes, please state the total number of temporary event notices (including the number of late temporary event notices, if any) your business colleague(s) have given for events in the same calendar year.		
Has any person with whom you are in business carrying on licensable activities already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice?	Yes	No

7. Checklist (Please read note 16)	
I have: (Please tick the appropriate boxes)	
Sent at least one copy of this notice to the licensing authority for the area in which the premises are situated	Ø
Sent a copy of this notice to the chief officer of police for the area in which the premises are situated	Ø
Sent a copy of this notice to the local authority exercising environmental health functions for the area in which the premises are situated	
If the premises are situated in one or more licensing authority areas, sent at least one copy of this notice to each additional licensing authority	
If the premises are situated in one or more police areas, sent a copy of this notice to each additional chief officer of police	
If the premises are situated in one or more local authority areas, sent a copy of this notice to each additional local authority exercising environmental health functions	
Made or enclosed payment of the fee for the application	
Signed the declaration in Section 9 below	
	1

8. Condition (Please read note 17)

It is a condition of this temporary event notice that where the relevant licensable activities described in Section 3 above include the supply of alcohol that all such supplies are made by or under the authority of the premises user.

#### 9. Declarations (Please read note 18)

The information contained in this form is correct to the best of my knowledge and belief. I understand that it is an offence:

(i) to knowingly or recklessly make a false statement in or in connection with this temporary event notice and that a person is liable on summary conviction for such an offence to a fine not exceeding level 5 on the standard scale, and

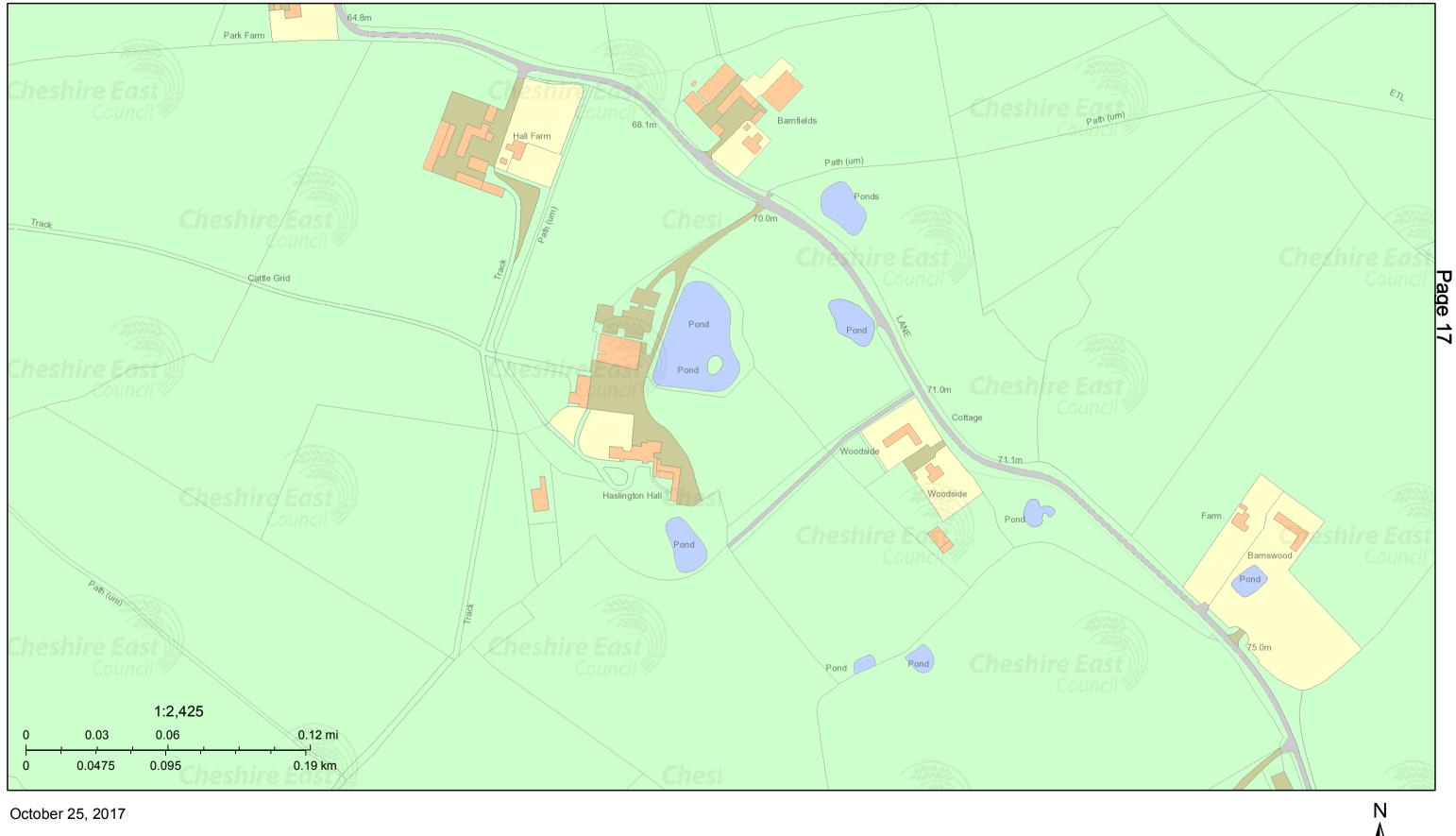
(ii) to permit an unauthorised licensable activity to be carried on at any place and that a person is liable on summary conviction for any such offence to a fine not exceeding £20,000, or to imprisonment for a term not exceeding six months, or to both.

Signature		
Date	19-10-17	
Name of Person signing		

For completion by the licensing authority

10. Acknowledg	gement (Please read note 19)
I acknowledge re	eccipt of this temporary event notice.
Signature	On behalf of the licensing authority
Date	
Name of Officer signing	

# Haslington Hall





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### LICENSING ACT 2003 Cheshire Constabulary TEN Consultation Response

Date Received:		20/10/17		
Name of Applican	t:	Christopher Rol	binson	
Address to which application relates:			Haslington Hall, Holmshaw Lane, Haslington, Crewe, CW1 5TJ.	
Date(s) of event:	Sat	Saturday 18 <sup>th</sup> November 2017 between 19:00 and 02:00 hours.		
X Object				
Observations				

I have considered the above notice and wish to object under the licensing objective(s) of:

- Public safety
- Crime & Disorder
- Public nuisance

The proposed event is an unregulated bare knuckle boxing event, ostensibly being held in support of an, as yet, undisclosed charity. The police are concerned that such an unregulated, brutal event combined with several hours consuming alcohol brings with it the likely outcome that people attending this event will become disorderly. Poor access to the event site, combined with a lack of adequate parking and a planned venue which doesn't appear large enough to comfortably accommodate a boxing ring and 400 spectators will all combine to present an unsafe event with too much potential to cause nuisance to the local community and disorder.

There is also concern about the veracity of the premises user and therefore no reliance that the undertakings he offers will actually be delivered, based on previous such events he has promoted.

Consequently the police object to the Temporary Event Notice to prevent the undermining of the three licensing objectives already indicated and I will amplify my concerns to the sub-committee at a hearing.

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